

# **Department of Transportation**

Paving the Path: Decarbonising Transport in India and the Region

# India's Freight Transition and Lessons from the Region

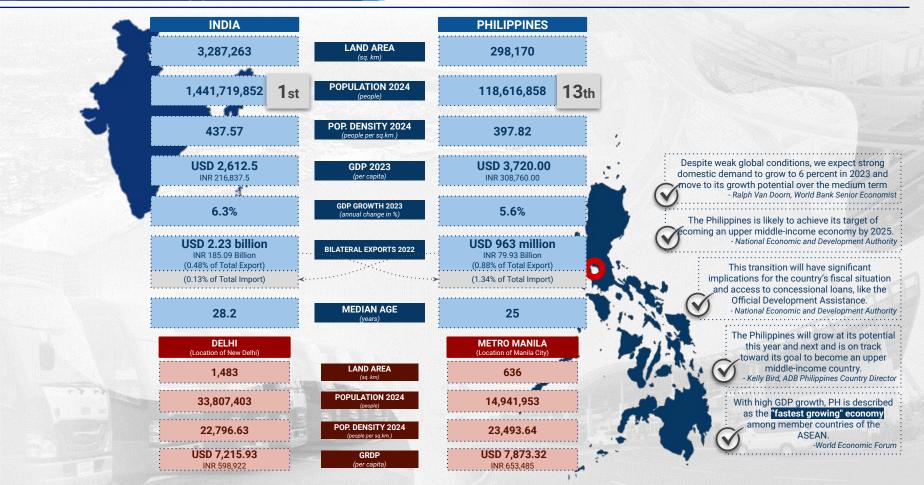
Organised by: UC Davis India ZEV Research Centre

29 March 2024 | 10:00 The Claridges, New Delhi, India

# **WALLEASTEIN L. SIGUI**

Supervising Transportation Development Officer Planning and Project Development Office

# India and the Philippines



# Where are we

TOURISM

OUT OF **117** COUNTRIES based on 2021 TRAVEL &

TOURISM INDEX<sup>1</sup> **Tourism Share to GDP** 6.2%

(2022, PHP 1.38T) The Philippines got a score of 3.7, lagging behind neighboring countries (Indonesia at

4.4, Thailand at 4.3, Malaysia at 4.3)

# Cost of road crash fatalities and injuries as % to GDP<sup>3</sup>

Road crash fatalities and serious injuries cost ~USD 11.08 BILLION (INR 929.67 BILLION)

**URBAN MOBILITY READINESS** 

**OUT OF 60 COUNTRIES** 

based on 2021 URBAN MOBILITY READINESS INDEX4

Manila got a score of 31.2%, lagging behind neighboring cities (Kuala Lumpur at 45.1%, Jakarta at 39.9%)

**ROAD SAFETY** 

4.1%

**USD 22.80 BILLION** 

(INR 1.89 TRILLION)

**ANNUAL DIRECT ECONOMIC COST OF** TRAFFIC CONGESTION

(USD 63.6M a day) in NCR and USD 15.90B in neighboring provinces of Bulacan, Rizal, Laguna, and Cavite as of 2017<sup>2</sup>

USD 295.25 Billion

(INR 24,506 Billion) PHL GDP (2019) = 7%

1.022.009 Public School Classrooms

**USD 8.74 Billion** (INR 725.12 Billion) PHL FDI (2019) = 240%

2,150 **Provincial Hospitals** 

USD 298.30 Billion (INR 24,759 Billion) PSE Market Cap (Dec 2019) = 10%

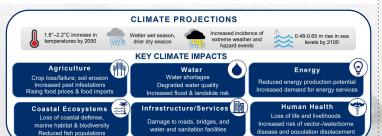
4.3 million

Irrigated Land (has.)

**ENVIRONMENTAL** 

# MOST VULNERABLE TO DISASTER RISK

out of 193 countries based on 2022 WORLD RISK INDEX<sup>5</sup>



# USD 783.04 MILLION (INR 64.99 BILLION)

**ANNUAL (2014) ECONOMIC LOSS DUE** TO PORT CONGESTION<sup>6</sup>

~21.925 Modern PUJs (@INR 2.96M per unit)

~175.400

14ft, Fiberglass hull boats (@INR 370K per unit)

### LOGISTICS

LOGISTICS COST BY COMPONENT

27.16%

of sales as of 2018

2.47% 8.78% 5.20%

10.71%

**Logistics Administration Inventory Carrying** 

Warehousing

**Transport** 

Higher than neighboring ASEAN countries:

Indonesia (**21.4%**), Vietnam (**16.3%**), and Thailand (**11.11%**)

LOGISTICS PERFORMANCE

out of 139 countries based on

# 2023 LOGISTICS PERFORMANCE INDEX

with a World Bank Logistics Performance Index (LPI) of 3.3 (from 2.9 in 2018, 1=Low, 5=High)5

[1] Travel & Tourism Development Index 2021; Rebuilding for a Sustainable and Resilient Future Insight Report, World Economic Forum, May 2022.

- [2] Roadmap for Transport Infrastructure Development for GCR (JICA 2019)
- [3] Philippines's Road Safety Country Profile (World Bank Global Road Safety Facility 2016) [4] Urban Mobility Readiness Index 2022 Report, Oliver Wyman Forum and University of California, Berkeley,

- [5] WorldRiskReport 2022 Focus: Digitalization. https://reliefweb.int/report/world/worldriskreport-2022-focus-digitalization [6] Philippine Institute of Development Studies (PIDS 2014)
- [7] An Assessment of Logistics Performance of Manufacturing Firms in the Philippines (DTI and IFC (WB) 2018) [8] World Bank Logistics Performance Index (https://lpi.worldbank.org/international/global)

LUSD = 83 INR = 56 PHP

# Climate Change Risk Profile of the Philippines

# 2021 CLIMATE RISK INDEX<sup>1</sup>

**OUT OF COUNTRIES** 

**Long-Term Climate Risk Index** (2000-2019 annual averages)

Countries most affected by weather events (2000-2019)

1	Puerto Rico
2	Myanmar
3	Haiti
4	Philippines
5	Mozambique
6	The Bahamas
7	Bangladesh
8	Pakistan
9	Thailand

# MOST

**VULNERABLE** 

TO DISASTER RISK

### **OUT OF 193** COUNTRIES

Countries with the highest disaster risk worldwide are the Philippines (WRI 46.82), India (WRI 42.31), and Indonesia (WRI 41.46).

# 2022 WORLD RISK INDEX<sup>2</sup>



Vulnerability

is composed of

















9



WorldRiskIndex = √ 🗟 Exposure × 📲 Vulnerability











# **CLIMATE PROJECTIONS**



1.8°-2.2°C increase in temperatures by 2050



Wetter wet season. drier dry season

Nepal



Increased incidence of extreme weather and hazard events



0.48-0.65 m rise in sea levels by 2100

#### **KEY CLIMATE IMPACTS**

# **Agriculture**



# Coastal Ecosystems

Loss of coastal defense. marine habitat & biodiversity Reduced fish populations

#### Water

Water shortages Degraded water quality Increased flood & landslide risk

# Infrastructure/Services

Damage to roads, bridges, and water and sanitation facilities

# Energy

Reduced energy production potential Increased demand for energy services

# **Human Health**

Loss of life and livelihoods Increased risk of vector-/waterborne disease and population displacement

# PHILIPPINE CLIMATE **RISK PROFILE**

### Climate Stressors and Climate Risks **URBAN INFRASTRUCTURE/SERVICES**

Risks

# Stressors

Severe

Increased temperatures Damage to urban infrastructure, including roads and bridges Damage to water and sanitation

facilities, increasing health risks weather events

Coastal inundation and storm

# Sea level rise

surges, leading to infrastructure damage and forced migration

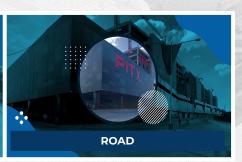
# DOTr is bridging the gap towards our VISION for the transportation sector

Pursuant to the marching orders of the President, DOTr is bridging the gap from where we are now towards the vision for a transportation sector where transportation services are **comfortable**, accessible, safe, sustainable, and affordable through DOTr's four transportation sectors...









# **DOTr** is BUILDING BETTER and BUILD MORE by...

2016-2022

2022-2028

**2028 AND BEYOND** 

Continuing and finishing projects from the **previous administration** 

Starting and finishing projects by the **current administration** 

Starting and passing projects to the **next administration** 

# Transport Vision, Mandate and Governing Policies

"We will transform the Philippine transport industry and elevate it to global standards.

Our mantra then shall be COMFORTABLE, ACCESSIBLE, SAFE, and AFFORDABLE transport service throughout the country."

Jaime J. Bautista
Secretary of Transportation



# 8-POINT SOCIOECONOMIC AGENDA

of the Marcos Administration

## **NEAR-TERM**

Protecting Purchasing Power and Mitigating Socio-economic Scarring

1 ENSURE FOOD SECURITY

LOGISTICS COSTS

REDUCE ENERGY COST TO FAMILIES TACKLE HEALTH

STRENGTHEN SOCIAL PROTECTION

ADDRESS LEARNING LOSSES

ENHANCE BUREAUCRATIC EFFICIENCY

SOUND FISCAL MANAGEMENT

## **MEDIUM-TERM**

Creating More Jobs, Quality Jobs, Green Jobs

PROMOTE INVESTMENTS

IMPROVE INFRASTRUCTURE

ENSURE ENERGY SECURITY

INCREASE EMPLOYABILITY

5 EXPAND & IMPROV DIGITAL INFRASTRUCTURI ENCOURAGE R&D AND INNOVATION PURSUE A GREEN AND BLUE ECONOMY ESTABLISH LIVABLE & SUSTAINABLE COMMUNITIES



#### **NATIONAL TRANSPORT POLICY**

#### TRANSPORT VISION

"safe, secure, reliable, efficient, integrated, intermodal, affordable, cost-effective, environmentally sustainable, and people-oriented national transport system that ensures improved quality of life of the people". c

# PHILIPPINE DEVELOPMENT PLAN 2023-2028

**CHAPTER 12** 

SUSTAINABLE, RESILIENT, INTEGRATED, AND MODERNIZED INFRASTRUCTURE
FACILITIES AND SERVICES DELIVERED

Seamless and inclusive connectivity via local and international linkages achieved

A **National Transportation Master Plan** will be formulated and adopted.

**Intermodal transport facilities** will be constructed and upgraded to achieve seamless connectivity.

Active transport networks will be developed.

Applicable mass transportation systems (i.e., railways, road-based, and ferry systems) will be developed in metropolitan areas.

The nautical highway will be improved.

Existing **airports** will be improved and new ones will be strategically developed to address future demand

Cargo and freight rail infrastructure to connect strategic infrastructure such as ports will be developed and expanded.

**Cold chain logistics** and **management facilities** will be developed.

The implementation of the **Unified Logistics Pass** (ULP) and **Transport Accreditation**, **Permit and Pass for Ports** (**TAPPP**) will be made seamless and well-integrated.

Transport safety and security will be ensured.

Gender mainstreaming, inclusion, and accessibility will be main considerations in all stages of transport project implementation.









**SOCIAL** (Gender, Accessibility, Congestion, etc.)



**ECONOMIC** (Cost, Speed, Capacity, Flexibility, Reliability, etc.)

# SUSTAINABLE TRANSPORTATION



optimizes use for transport



minimizes consumption



generates low emissions



minimizes adverse social impacts

# Our commitments to the PH Nationally Determined Contributions

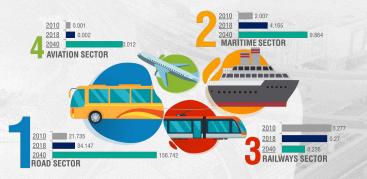




Greenhouse gas emissions by sector, Philippines, 2016 In million tons of carbon dioxide-equivalents (MtCO<sub>2</sub>e).

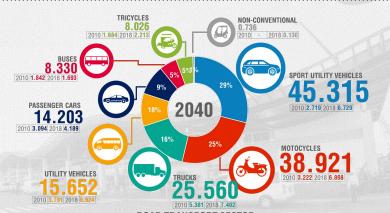
Source: CAIT Climate Data Explorer via. Climate Watch OurWorldInData.org/co2-and-other-greenhouse-gas-emissions





#### PHILIPPINE TRANSPORT SECTOR BASELINE GHG EMISSIONS

IN MILLION TONS OF CARBON DIOXIDE-EQUIVALENTS (MTCO<sub>2</sub>E)
The baseline and projections were estimated considering the economic growth targeted under the Medium-Term Philippine Development Plan – Ambisyon 2040, and the expected growth in population.



ROAD TRANSPORT SECTOR
2040 BASELINE GHG EMISSIONS BY MODE
(IN MILLION TONS OF CARBON DIOXIDE-EQUIVALENTS (MTCO.E))

# Our commitments to the PH Nationally Determined Contributions

	Projected Emissions** (Cumulative 2020-2030)		Projection Emission Reduction/Avoidance** (Cumulative 2020-2030)		
Sector*	BAU (MtCO2e)	w/ Mitigation (MtCO2e)	Mitigation (MtCO2e) Unconditional	Mitigation (MtCO2e) Conditional	
Agriculture	539.1	380.8	0	The first PH NDC submitted to	
Waste	286.1	221.2	7.99	UNFCCC last 15 April 2021	
IPPU	279.8	228.2	13.1	commits <b>75</b> % reduction of GF	
<b>Fransport</b>	689.2	644.7	44.5	emissions from BAU, of which 2.71% is unconditional and	
FOLU	-113.4	-812.9		72.29%	
Energy	1659.5	1613.6	25.08		
Total	3340.3	2975.1	90.67 (2.71%)	(2414.56 MtCO2e) is conditional.	

## TRANSPORTATION SECTOR UNCONDITIONAL MITIGATION OPTIONS







**Railways Projects** 



Motor Vehicle Inspection System (MVIS-1) Program



Bus Rapid Transit (BRT) Projects

The Department of Transportation (DOTr) proposed Nationally Determined Contribution for the greenhouse gas emissions reduction covers the transport fleet modernization and inspection, modal shift, and infrastructure development.

# **DOT**r will BUILD MORE by BUILDING BETTER

# How are we Building Better?

# Better Project Identification, Prioritization, and Preparation

Gap Analysis vis-a-vis Existing

Master Plans

Updating and Development of New Master Plans

Prioritization of Master Plan-Identified Projects

More Robust Project
Preparation

# Broader and More Diversified Funding Strategy

Diversifying Funding & Financing Partners

Diversifying into PPP Funding

Broadening Funding
Resources

Better Project Implementation Strategies

**(V)** 

Continuity

Strengthening of Institutional Capacity

Strategic Contracting and Credible Procurement

Environmental, Social, and Governance (ESG)

Absorptive Capacity



# Our engagement with the International Transport Forum

# **National Study on Decarbonising Pathways for Freight Transport in the Philippines**

**Current ambition** Where we are heading

#### **CURRENT POLICY SCENARIO**

As expected / planned

Technology stocks target for the LCV fleet

Rail freight expansions

Road upgrades

**Eco-driving** 

Improving dwell time

Change in energy mix







**Climate Ambition** How far we must go

# **GREEN FLEET SCENARIO**

New fleet measures considered

#### Interventions:

Vehicle technology improvements through truck fleet renewal

Stricter fuel economy standards for diesel trucks.

# **SEAMLESS CONNECTIVITY**

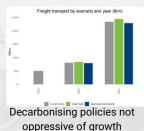
Intermodality measures considered

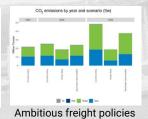
Infrastructure improvement to increase port capacity

Infrastructure improvement to reduce dwell times.

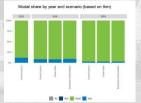
High capacity vehicles to reduce associated emissions

Asset sharing to increase load factors





can halve emissions.



Modal shares do not vary significantly bet. scenarios



# National Study on Decarbonising Pathways for Freight Transport in the Philippines

RECOMMENDATIONS	DETAILS	ACTIONS TAKEN	CHALLENGES
Truck Fleet Renewal	Identify use cases for early adoption of zero-emission trucks in the Philippines and incentivise fleet conversions. Supporting pilot projects and offering purchase subsidies for electric trucks can promote low-carbon technologies in road transport	Tax incentives for manufacturers of EVs and components and the establishment of EV charging stations (EVCS)  Motor Vehicle Inspection System + 15-year age limit for utility vehicles.  Upstream project planning (e.g., Philippine Development Plan, National Transport Policy, and NDC Implementation Plan, National Innovation and Strategy Document, etc.)	15-year age limit scrapped without being implemented due to strong stakeholder resistance; Road worthiness as criteria rather than vehicle age; Non-mandatory Motor Vehicle Inspection System due to weak political support.  Broadstroked master planning; Action items, targets, and accountability are lacking
Economy Standards	Follow international best practices in adopting fuel economy standards for trucks. Fuel economy standards can promote fuel-saving measures such as aerodynamic retrofits, vehicle weight reductions, engine efficiency improvements and hybridization.	Minimum Euro 4 standards (2018)  Mandatory Emissions Test	Veracity of the emission test results due to reported cases of falsification for profit of private emission testing centers.  Road worthiness as criteria rather than vehicle age; Non-mandatory Motor Vehicle Inspection System due to weak political support.
Process Digitalization	Streamline and digitalize processes to reduce dwell times at cargo transfer points. This can smooth intermodal transport chains and reduce overall energy use and emissions if increasing the share of efficient modes.	Trusted Operator Program - Container Registry and Monitoring Sytem (TOP-CRMS)  Unified Logistics Pass (ULP)  Transport Accreditation Permit and Pass for Ports (TAPPP)	Strong resistance from stakeholders (business groups)  Conceived duplication of systems.  Poor integration of the applications in port operations.
Higher Capacity Vehicles	Invest on higher-capacity modes of transport to reduce associated emissions by reducing the vehicle kilometers required to transport the same amount of tons.	Freight rail development. - Subic-Clark Railway (7-km) - South Long Haul (577-km) - North Long Haul (8530km)	Currently no operational cargo and/or freight rail services in the country  Withdrawn financing for Subic-Clark Railway (7-km) And South Long Haul (577-km)
Asset Sharing	Incentivise and enable asset sharing, for example through promoting digital technologies and platforms to connect logistics operators.		Inadequate human resources in STI and R&D Underdeveloped research culture and productivity; Insufficient spending on R&D Underdeveloped linkages among stakeholders in the R&D, technology, and innovation ecosystem; Lack of focus on information about markets or users and market system requirements
Demiliational and	Enhance institutional alignment, not only between operators but also at a higher intergovernmental level, as well as regulatory or management measures	Legislations to decouple regulatory and commercial functions of transport agencies underway	Lack of coordination among government entities  Legislations remain to be approved and put into law



# National Study on Decarbonising Pathways for Freight Transport in the Philippines

RECOMMENDATIONS	DETAILS	ACTIONS TAKEN	CHALLENGES
Charging	Promote private investments in charging infrastructure for depot-based vehicles with predictable, short-distance mission profiles which are candidates for early electrification.		No shortage of EV supply in the country, but some people are hesitant because of lack of charging infrastructure.  Need to amend various policies to accelerate EV adoption, such as the IRR of National Building Code and Green Building Code for the installation of charging stations.'  Slow EV uptake due to high initial cost  EV degraded battery recycling and disposal mechanisms  Monitoring, verification and evaluation of EVs
	Invest in port capacity expansions and maximize utilization of existing assets to enable maritime transport to capture a higher modal share and increase competitiveness.	253 completed locally-funded port projects (2015-2024 GAA) as of 2023. 28 Ports completed in 2023.  National Maritime Connectivity and Port Development Master Plan funded by the World Bank.  Opening of new RORO routes, and the issuance of the revised rules in the	Limited number of RORO vessels can be accommodated under the size of the country's ports



# National Study on Decarbonising Pathways for Freight Transport in the Philippines

RECOMMENDATIONS	DETAILS	ACTIONS TAKEN	CHALLENGES
	Investments in infrastructure facilitate access for different transport modes to the node and can expand its capacity.	Upstream planning: Logistics Master Plan completed; Maritime Industry Development Plan 2023-2028 completed  Midstream project development: North Integrated Terminal System (Ongoing Pre-FS); Ilocos Norte Transport Hub (Investment Approved); Taguig City Integrated Terminal Exchange (Investment-Approved); Farm-to-Market Ports Network (Project Development, Loan Processing); Port Cold Chain Network (Project Development, Loan Processing); Roll-on Roll-off (RoRo) (Project Development, Loan Processing); New Cebu Int'l. Container Port Project (Investment-Approved)	Low on-site capacity for container storage and management Few inland container terminals privately operated, and none of them is connected to the port by freight rail. Port and ancillary facilities are insufficient and underdeveloped.
	Construct new or improved road and rail network (e.g. urban bypass or dedicated rail infrastructure)	Commuter Railway System (147 km); Metro Manila Subway Project (34 km); Current Operational Lines (161.8 km including LRT 1, LRT 2, MRT3, and PNR)	ŕ

# PUBLIC UTILITY VEHICLE MODERNIZATION PROGRAM



Establishment of guidelines through Memorandum Circulars, Department Orders, etc. that will strengthen support and ensure that the PUVMP objectives are met

#### VEHICLE SCRAPPAGE 🔞



Proposed scrapping program for end-of-life vehicles, wherein the older PUVs (not compliant to the Philippine National Standards and did not pass the roadworthiness test) are taken off the road and its components are properly and responsibly disposed of.

#### **ROUTE RATIONALIZATION**

Responds to the oversupply of vehicles and overlapping of routes that result in operational inefficiencies of the transport services and worsening of traffic conditions by assigning appropriate mode based on Passenger Demand and Road Hierarchy

### INDUSTRY CONSOLIDATION 6



Strategically merging smaller transport industry players to form into a legal entity either by forming cooperatives or corporations, among others, through the help of OTC and CDA

#### TRADITIONAL JEEPNEY

Poor compliance with Clean Air Act. Euro 2 (or below) emission. Diesel fuel.

Rear entrance, poor overall performance and compliance with safety standards.

No CCTV, GPS, and Dashboard Camera Not PWD/elderly-friendly, Manual Payment

#### FLEET MODERNIZATION

Upgrading public utility vehicle features for increased safety security, and convenience of the riding public. The requirements are based on the Omnibus Franchising Guidelines.





#### MODERNIZED JEEPNE

Clean Air Act complaint engine, Euro 4 emission or better. Electric, Solar, Alternative Fuel Side door, Speed limiter, Automatic Braking System, Compliant with safety standards,

With CCTV. GPS, and Dashboard Camera

PWD/elderly-friendly. Free Wi-fi. Automatic Fare Collection System



# **ENVIRONMENT-FRIENDLY**

SAFE

SECURE

CONVENIENT

# ELECTRIC VEHICLE INDUSTRY DEVELOPMENT ACT

"...as far as practicable, all manufacturers and importers of electric vehicles intended for use for public transportation shall coordinate with the DOTr and the NCCA to emulate artistic design of the traditional jeepneys to preserve the country's cultural heritage."

-Chapter II, Section 9(d)

# **FINANCING**

Addresses the lack of financial capability for the drivers and operators to embrace the project. It provides access to funding for the operators and drivers by giving them the special loan program with low down payment, lowinterest rates, and long payment period.

# COMMUNICATION

It aims to raise the awareness of the public about the definition and scope of the PUVMP, determine the affected stakeholders, and inform them about the advantages of the program.

#### LOCAL PUBLIC TRANSPORT **ROUTE PLAN**

Aims to make the routes more responsive to passenger demand and determine the appropriate vehicle type depending on road hierarchy and configuration through LGU initiative and participatory planning.

# NITIAL IMPLEMENTATION

It is the opening of new/developmental routes pending the finalization of the Route Rationalization Studies and LPTRP, intending to show the feasibility and facilitate the expedient implementation of the program.

### STAKEHOLDER SUPPORT MECHANISM

Aims to provide a social safety net to the drivers and operators who may be displaced as a result of the Route Rationalization. It aims to enhance the skills of the drivers and operators who may be affected by the PUVMP and capacitate them through the different social support programs to be provided by the DOTr in

collaboration with other government agencies.



# **DAVAO PUBLIC TRANSPORT MODERNIZATION PROGRAM**

a bus-based public transport system for Davao City, consisting of a core bus network of over 100 km and a feeder network of over 500 km.

WITH A TOTAL PROJECT COST OF

# **PHP 73.9 BILLION**

800,000

**ROUTES** 

UNIQUE KILOMETERS

**1,105** MODERN BUSES

**386** ELECTRIC VEHICLES







Construction of 5 depots, 3 terminals, 1 driving school, and 1,074 bus stops with shelters and poles. The Project will also procure around 1,105 units of buses equipped with state of the art ITS-capable equipment. The Project will also establish a bus driving school in cooperation with various government agencies. The delivery of financial and non-financial packages to 24,000 project affected persons will also be covered under the social development program.

**Project Outputs** 

1. Improvement of the Public Transportation;

2. Strengthened Institutional Capacity; and

3. Delivery of Social Development Program to ensure delivery of social and economic safeguards for the affected stakeholders.

**Total Project Cost** 

**Financing** 

ICC-CC Approved: PHP 73,378.33 million (excluding financing charges).

ADB, GCF, ACGF, GOP and LGU